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COMMISSION ON CRIME
AND DELINQUENCY

**2006-2007 Fact Sheet**

# Drug and Alcohol Treatment-Based County Restrictive Intermediate Punishment Programs (Levels 3 and 4)

A county intermediate punishment (CIP) sentence is a direct sentencing alternative that falls somewhere between probation and incarceration (or confinement). CIP sentences are a diversion from county correctional institutions for non-violent offenders. Drug and alcohol treatment-based county restrictive intermediate (D&A RIP) sentences are CIP sentences directed toward offenders who are dependent on drugs or alcohol. D&A RIP is a component of a CIP sentence that is clinically prescribed. Both programs are county-based but have different focuses.

## Participating Counties

During Fiscal Year 2006-2007, 26 programs in 27 counties were awarded $15.179 million by the Pennsylvania Commission on Crime and Delinquency (PCCD) for authorized drug and alcohol treatment-based restrictive county intermediate punishment programs (levels three and four of the sentencing guidelines). PCCD provides program authorization and is responsible for administering funds. Participating counties during this referenced period included:

| | | | |
|---|---|---|---|
| Allegheny | Centre | Lehigh | Schuylkill |
| Armstrong/Indiana | Cumberland | Lycoming | Tioga |
| Berks | Dauphin | Mercer | Warren |
| Blair | Delaware | Montgomery | Washington |
| Bradford | Erie | Northumberland | Westmoreland |
| Bucks | Lackawanna | Philadelphia | York |
| Butler | Lebanon | | |

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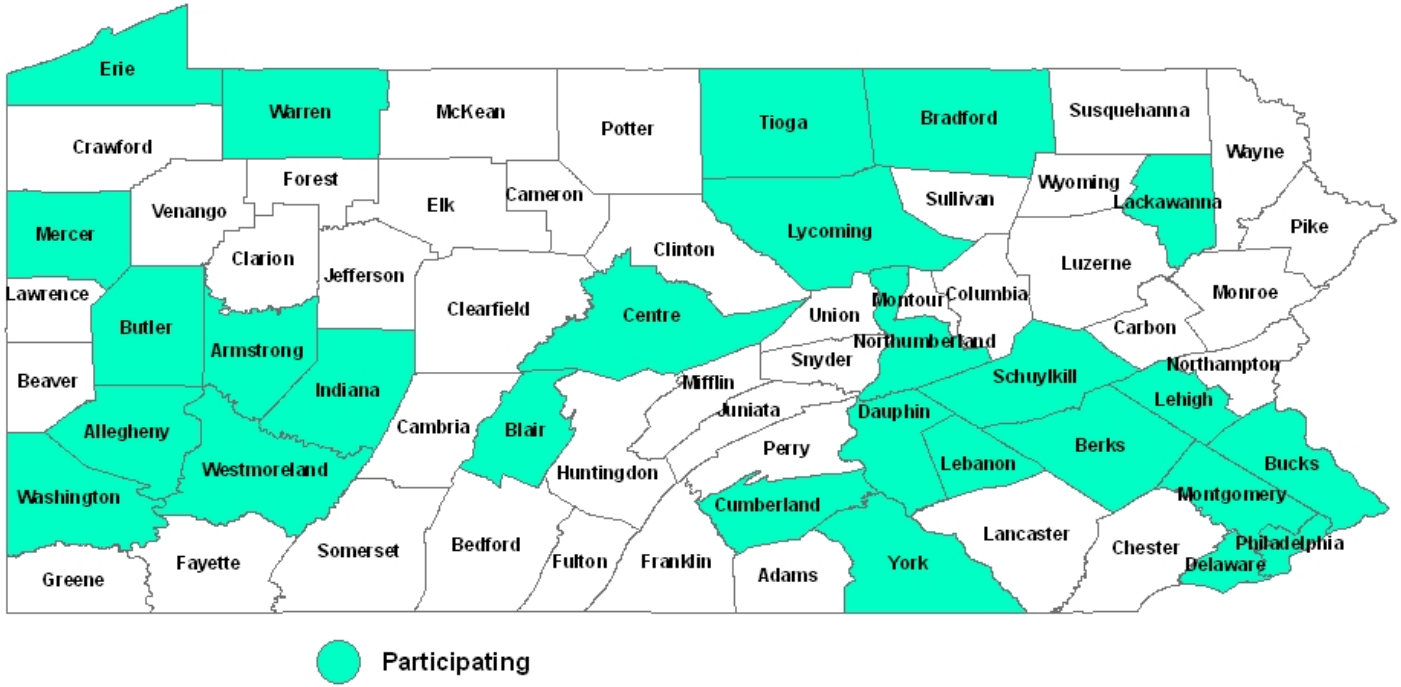
## Counties Participating in Drug and Alcohol Treatment-Based Restrictive Intermediate Punishment Programs: Pennsylvania, Fiscal Year 2006-2007




*Drug and alcohol treatment-based county restrictive intermediate sentences are county intermediate punishment sentences directed toward offenders who are dependent on drugs or alcohol.*

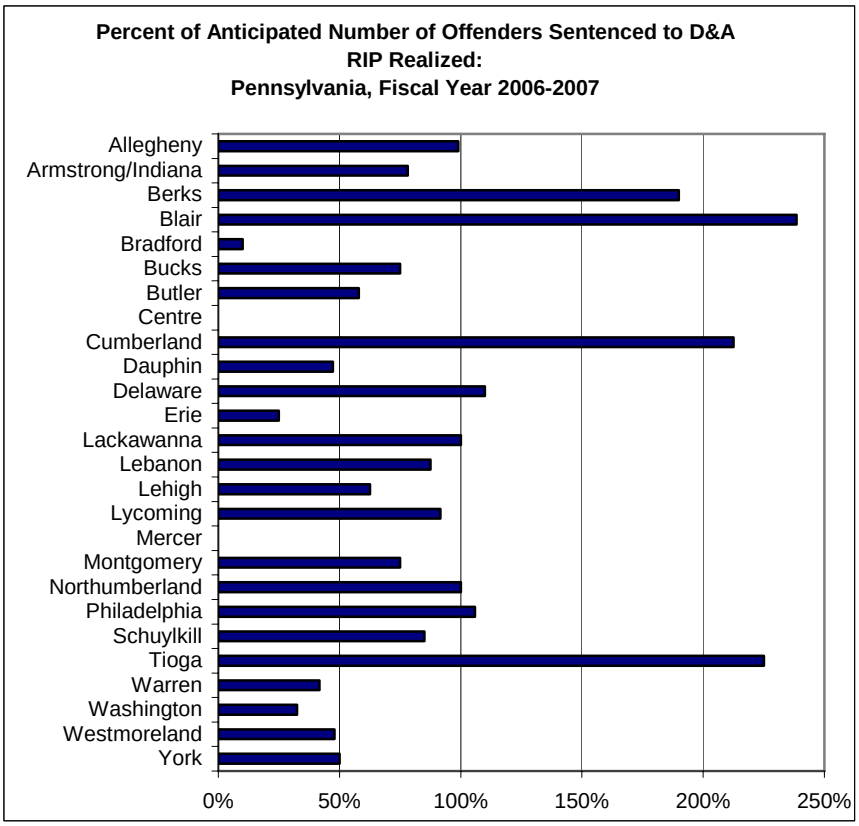
## Highlights

Program success can be measured in a number of ways. How many offenders successfully completed the program? How many incarceration days were saved? What were the financial benefits of utilizing D&A RIP as a sentencing alternative compared to incarceration? How well did counties' estimates and targets meet actual activities?

- Overall, 1,191 offenders were sentenced to D&A RIP during Fiscal Year 2006-2007.
- There was an average of 1,818 offenders active in the program during this period.
- Fifty-one percent of the offenders in D&A RIP successfully completed their programs.
- A total of 611,127 incarceration days were saved using the D&A RIP sentencing alternative. This computes to an average of 336 jail days saved per active offender.
- Counties expended $15,578,311 in PCCD funds for D&A RIP programs. An average of $8,572 was expended per active offender.
- If offenders had been incarcerated in county jails, the costs would have totaled nearly $32.2 million or $17,712 per active offender. Comparatively, total costs for state prison would have equaled more than $52.5 million or $28,898 per active offender.

## Sentenced Offenders

During Fiscal Year 2006-2007, 1,191 offenders were sentenced to D&A RIP. The number of sentenced offenders ranged from five in Erie County to 529 in Philadelphia County. Centre and Mercer counties reported no offenders sentenced to D&A RIP. Overall, fewer offenders were sentenced to D&A RIP than anticipated. During this time period 86 percent of target figures were met in terms of estimating the number of offenders to be sentenced. However, six counties reported surpassing estimates.



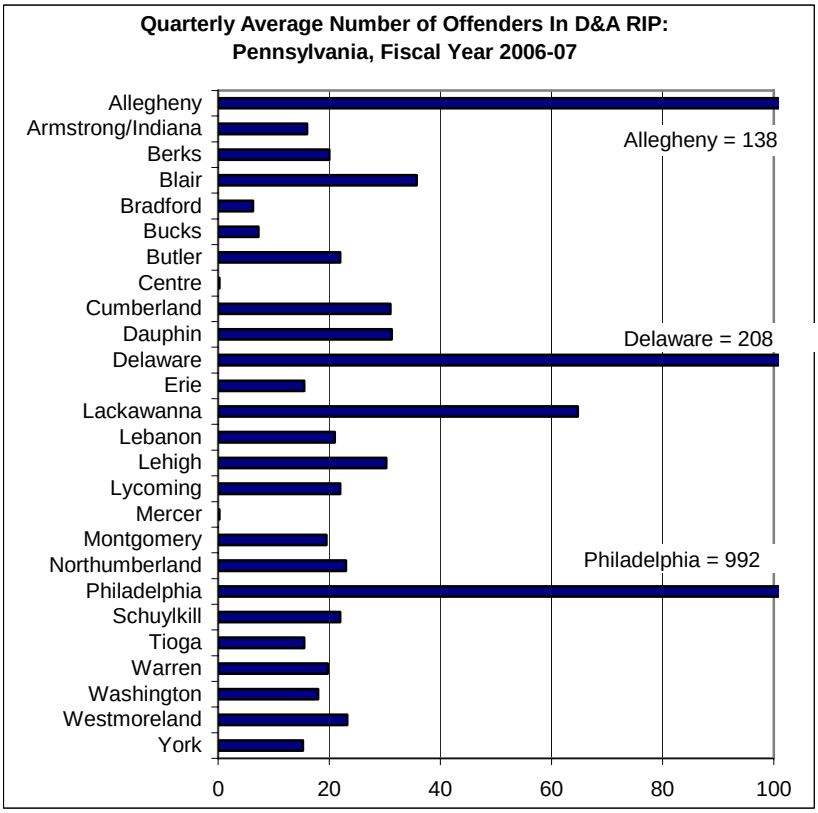

**Offenders Sentenced to Drug and Alcohol Restrictive County Intermediate Punishment: Pennsylvania, Fiscal 2006-2007**

| County | Number of Offenders Sentenced | Percent of Target Realized | County | Number of Offenders Sentenced | Percent of Target Realized |
|---|---|---|---|---|---|
| Pennsylvania | 1,191 | 86% | | | |
| Allegheny | 99 | 99% | Lebanon | 14 | 88% |
| Armstrong/Indiana | 25 | 78% | Lehigh | 30 | 63% |
| Berks | 38 | 190% | Lycoming | 22 | 92% |
| Blair | 31 | 238% | Mercer | 0 | 0% |
| Bradford | 6 | 10% | Montgomery | 18 | 75% |
| Bucks | 12 | 75% | Northumberland | 20 | 100% |
| Butler | 29 | 58% | Philadelphia | 529 | 106% |
| Centre | 0 | 0% | Schuylkill | 17 | 85% |
| Cumberland | 68 | 213% | Tioga | 9 | 225% |
| Dauphin | 51 | 47% | Warren | 10 | 42% |
| Delaware | 66 | 110% | Washington | 13 | 33% |
| Erie | 5 | 25% | Westmoreland | 23 | 48% |
| Lackawanna | 32 | 100% | York | 24 | 50% |

*Note: Percent of Target Realized is based upon projected and actual figures provided by each county.*

## Active Offenders

An average of 1,818 offenders were active in D&A RIP each quarter during Fiscal Year 2006-2007. On the lower end of the scale, Bradford County reported five active offenders. Both Mercer and Centre counties reported one active offender the first quarter. Meanwhile, Philadelphia averaged nearly 1,000 and Delaware County more than 200 active offenders each quarter. Statewide, there were 40 percent more active offenders than anticipated.




**Quarterly Average Number of Active Offenders in Drug and Alcohol Restrictive Intermediate Punishment: Pennsylvania, 2006-2007**

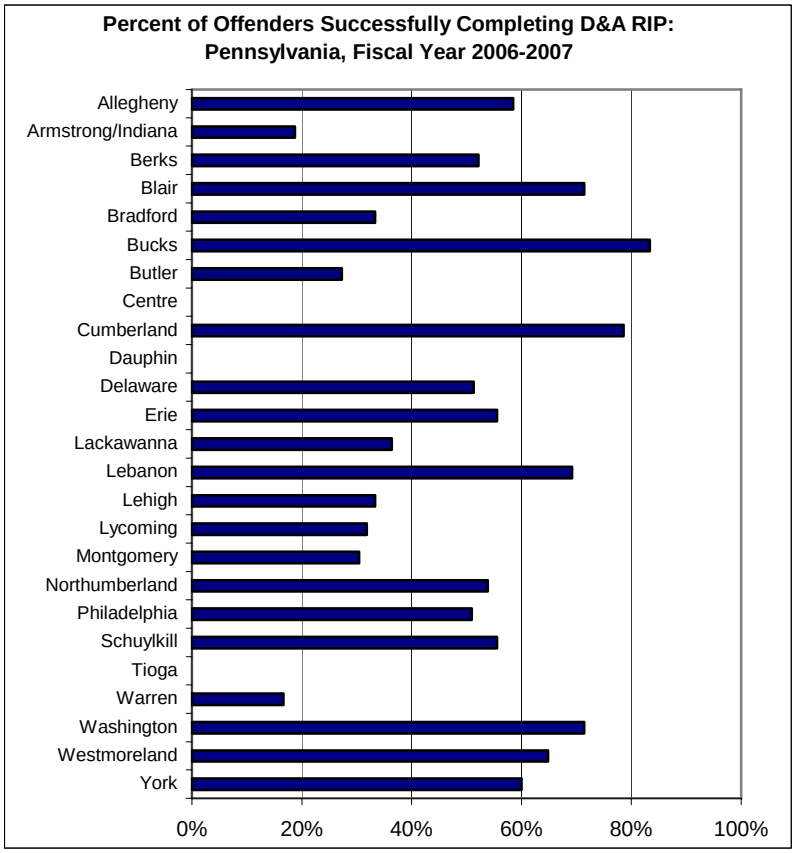
| County | Quarterly Average Number | Percent of Target Realized | County | Quarterly Average Number | Percent of Target Realized |
|---|---|---|---|---|---|
| Pennsylvania | 1,817 | 140% | | | |
| Allegheny | 138 | 184% | Lebanon | 21 | 105% |
| Armstrong/Indiana | 16 | 107% | Lehigh | 30 | 101% |
| Berks | 20 | 143% | Lycoming | 22 | 100% |
| Blair | 36 | 119% | Mercer | <1 | 8% |
| Bradford | 6 | 42% | Montgomery | 20 | 65% |
| Bucks | 7 | 121% | Northumberland | 23 | 115% |
| Butler | 22 | 88% | Philadelphia | 992 | 165% |
| Centre | <1 | 0% | Schuylkill | 22 | 110% |
| Cumberland | 31 | 258% | Tioga | 16 | 155% |
| Dauphin | 31 | 130% | Warren | 20 | 99% |
| Delaware | 208 | 116% | Washington | 18 | 180% |
| Erie | 16 | 62% | Westmoreland | 23 | 58% |
| Lackawanna | 65 | 259% | York | 15 | 61% |

*Note: Percent of Target Realized is based on actual and projected figures provided by each county.*
*Average = Total each quarter / #of quarters.*
*Centre and Mercer counties each reported 1 active offender in the first quarter.*
*Therefore average quarterly figure <1.*

## Outcomes

Offenders may successfully complete their D&A RIP treatment programs or they may be terminated due to new arrests, technical violations, or other reasons. In Fiscal Year 2006-2007, 730 offenders either successfully completed or were terminated from D&A RIP. While there was a wide range of success rates, the statewide rate was 51 percent. Bucks County reported 83 percent of offenders successfully completed the program. Fourteen counties reported more than half of offenders successfully completed D&A RIP.

Overall, 7 percent of offenders were terminated from the programs due to a new arrest.




**Number of Offenders Successfully Completing or Terminated from Drug and Alcohol Treatment-Based Restrictive Intermediate Punishment: Pennsylvania, Fiscal Year 2006-2007**

| County | Total | Percent Successful Completions | County | Total | Percent Successful Completions |
|---|---|---|---|---|---|
| Pennsylvania | 730 | 51% | | | |
| Allegheny | 53 | 58% | Lebanon | 13 | 69% |
| Armstrong/Indiana | 16 | 19% | Lehigh | 24 | 33% |
| Berks | 23 | 52% | Lycoming | 22 | 32% |
| Blair | 7 | 71% | Mercer | 0 | |
| Bradford | 3 | 33% | Montgomery | 23 | 30% |
| Bucks | 6 | 83% | Northumberland | 13 | 54% |
| Butler | 11 | 27% | Philadelphia | 326 | 51% |
| Centre | 1 | 0% | Schuylkill | 9 | 56% |
| Cumberland | 28 | 79% | Tioga | 1 | 0% |
| Dauphin | 10 | 0% | Warren | 6 | 17% |
| Delaware | 39 | 51% | Washington | 14 | 71% |
| Erie | 9 | 56% | Westmoreland | 37 | 65% |
| Lackawanna | 11 | 36% | York | 25 | 60% |

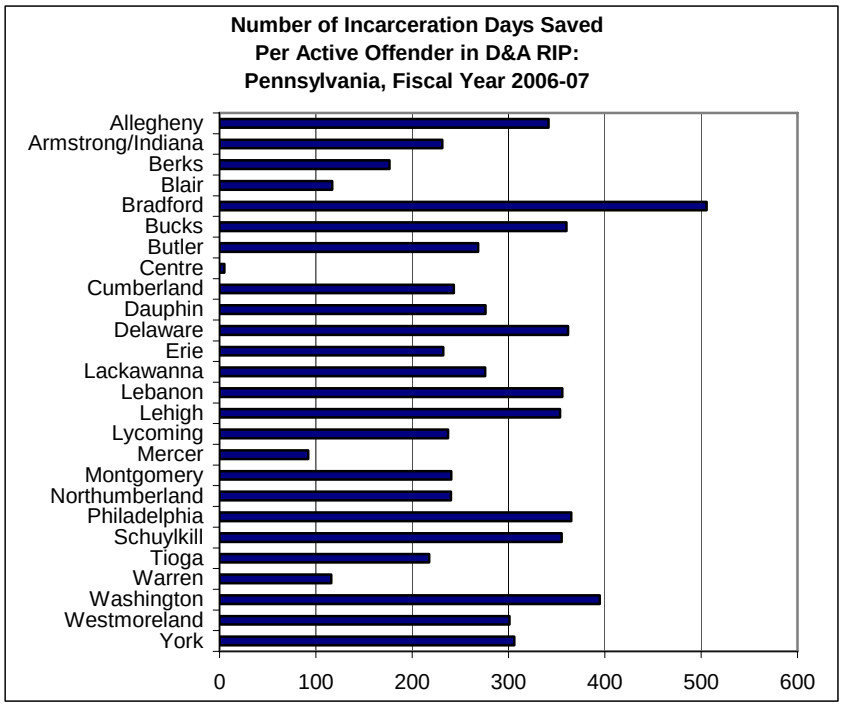
*Note: Total = Successful Completions and Terminations from D&A RIP.*

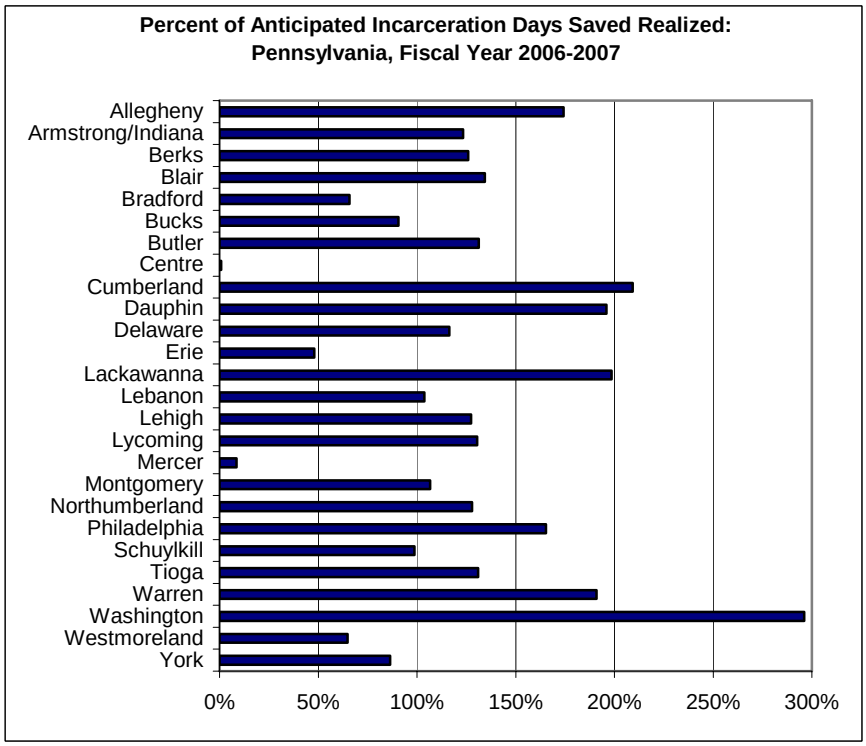
## Incarceration Days Saved

Counties reported a total of 611,127 incarceration days saved through D&A RIP from July 2006 through June 2007. Savings ranged from nearly 362,082 jail days saved in Philadelphia County to 5 jail days saved in Centre County.

A total of 336 incarceration days were saved per active offender during this period. Days saved per active offender ranged from 5 days in Centre County to 506 days in Bradford County.

A number of counties reported greater savings than anticipated. Washington County's total incarceration days saved was nearly three times the targeted figure. Statewide, 47 percent more incarceration days were saved than anticipated.



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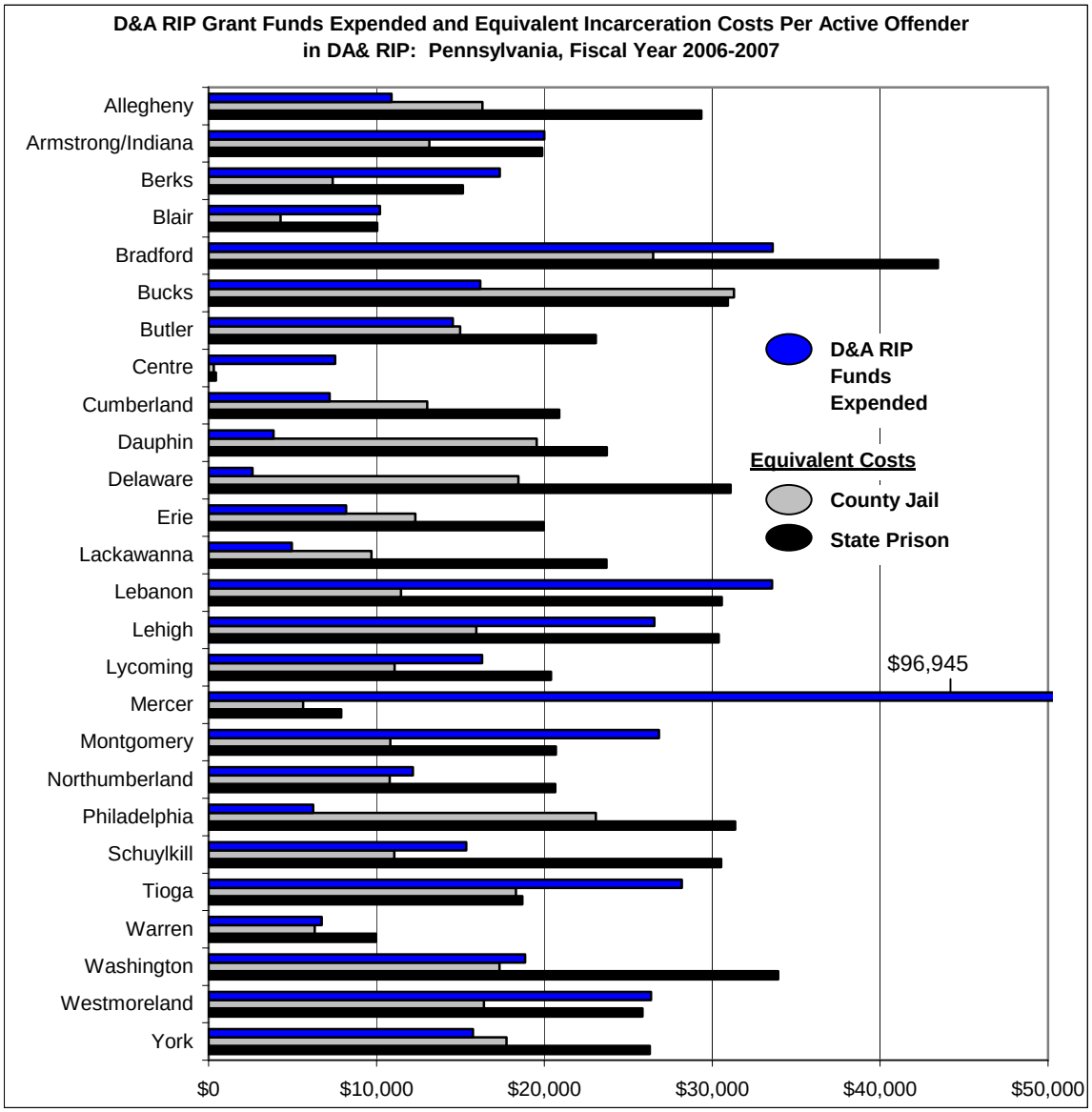
**Jail Days Saved Per Number of Active Offenders in**
**Drug and Alcohol Treatment Based Restrictive Intermediate Punishment:**
**Pennsylvania, Fiscal Year 2006-2007**

| County | Total Jail Days Saved | Percent of Target Realized | Jail Days Saved Per Active Offender | County | Total Jail Days Saved | Percent of Target Realized | Jail Days Saved Per Active Offender |
|---|---|---|---|---|---|---|---|
| Pennsylvania | 611,127 | 147% | 336 | | | | |
| Allegheny | 47,039 | 174% | 341 | Lebanon | 7,470 | 104% | 356 |
| Armstrong/Indiana | 3,699 | 123% | 231 | Lehigh | 10,698 | 127% | 354 |
| Berks | 3,526 | 126% | 176 | Lycoming | 5,220 | 131% | 237 |
| Blair | 4,177 | 134% | 117 | Mercer | 92 | 9% | 92 |
| Bradford | 3,160 | 66% | 506 | Montgomery | 4,693 | 107% | 241 |
| Bucks | 2,610 | 91% | 360 | Northumberland | 5,527 | 128% | 240 |
| Butler | 5,905 | 131% | 268 | Philadelphia | 362,082 | 165% | 365 |
| Centre | 5 | 1% | 5 | Schuylkill | 7,816 | 99% | 355 |
| Cumberland | 7,534 | 209% | 243 | Tioga | 3,372 | 131% | 218 |
| Dauphin | 8,624 | 196% | 276 | Warren | 2,291 | 191% | 116 |
| Delaware | 75,357 | 116% | 362 | Washington | 7,105 | 296% | 395 |
| Erie | 3,600 | 48% | 232 | Westmoreland | 6,995 | 65% | 301 |
| Lackawanna | 17,865 | 199% | 276 | York | 4,665 | 86% | 306 |

*Note: Percent of Target Realized is based on actual and projected figures provided by each county.*
*Active Offenders = number of offenders each quarter / # of quarters.*
*Centre and Mercer counties each reported 1 active offender during first quarter.*

## Cost Savings

D&A RIP is cost-effective statewide. In comparing equivalent costs to incarcerate offenders in county jail or state prison, incarceration costs are greater than funds awarded to counties for D&A RIP. Awards expended for D&A RIP totaled $15,578,311 during Fiscal Year 2006-2007, or $8,572 per active offender. The total equivalent costs to incarcerate in county jail for the 611,127 incarceration days saved would have approached $32.2 million or more than $52.5 million for state prison. These figures compute to $17,712 in equivalent county jail costs or $28,898 in equivalent state prison costs per active offender.




*Note:*
*Centre County reported 1 active offender during first quarter. PCCD expenditures=$7,544.*
*Mercer County reported 1 active offender during first quarter. Total PCCD expenditure $96,945.*

**PCCD Grant Funds Expended and Equivalent Incarceration Costs for Days Saved: Pennsylvania, Fiscal Year 2006-07**

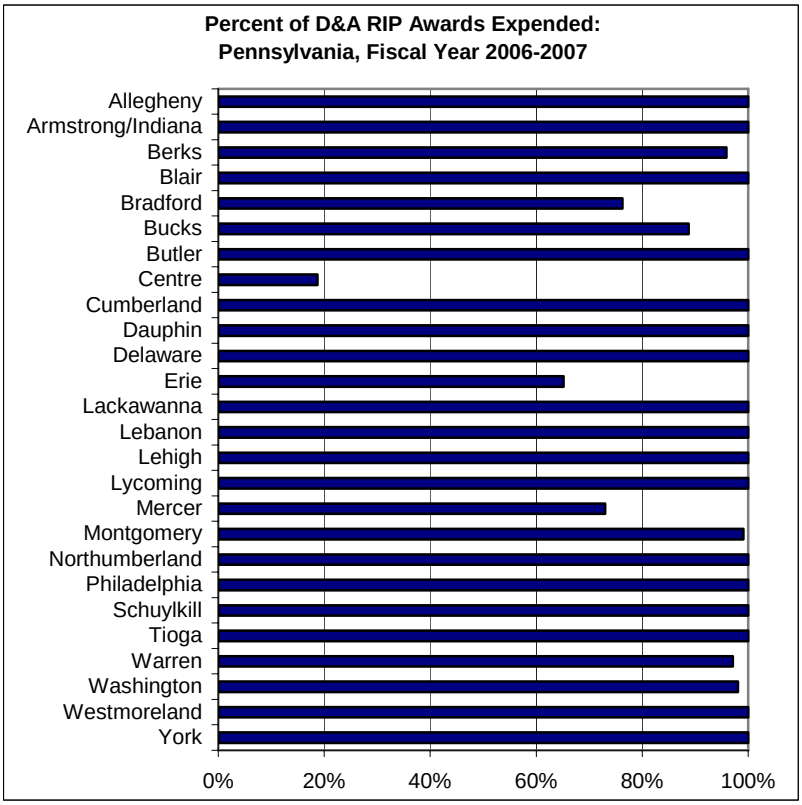
| County | PCCD Award Expended | | Equivalent County Jail Costs | | Equivalent State Prison Costs | |
|---|---|---|---|---|---|---|
| | Total | Per Active Offender | Total | Per Active Offender | Total | Per Active Offender |
| Pennsylvania | $15,578,311 | $8,572 | $32,186,884 | $17,712 | $52,514,143 | $28,898 |
| Allegheny | $1,501,297 | $10,899 | $2,247,523 | $16,316 | $4,042,061 | $29,343 |
| Armstrong/Indiana | $320,000 | $20,000 | $210,436 | $13,152 | $317,855 | $19,866 |
| Berks | $347,022 | $17,351 | $147,986 | $7,399 | $302,989 | $15,149 |
| Blair | $365,173 | $10,215 | $153,087 | $4,282 | $358,930 | $10,040 |
| Bradford | $209,958 | $33,593 | $165,489 | $26,478 | $271,539 | $43,446 |
| Bucks | $117,382 | $16,191 | $226,835 | $31,288 | $224,277 | $30,935 |
| Butler | $320,176 | $14,553 | $329,617 | $14,983 | $507,417 | $23,064 |
| Centre | $7,544 | $7,544 | $315 | $315 | $430 | $439 |
| Cumberland | $223,798 | $7,219 | $403,822 | $13,027 | $647,397 | $20,884 |
| Dauphin | $120,870 | $3,868 | $610,924 | $19,550 | $741,060 | $23,714 |
| Delaware | $543,556 | $2,610 | $3,843,207 | $18,455 | $6,475,427 | $31,094 |
| Erie | $127,043 | $8,196 | $190,800 | $12,310 | $309,348 | $19,958 |
| Lackawanna | $321,629 | $4,967 | $628,312 | $9,704 | $1,535,139 | $23,709 |
| Lebanon | $704,846 | $33,564 | $240,534 | $11,454 | $641,897 | $30,567 |
| Lehigh | $803,387 | $26,558 | $482,159 | $15,939 | $919,279 | $30,389 |
| Lycoming | $358,500 | $16,295 | $243,565 | $11,071 | $448,555 | $20,389 |
| Mercer | $96,945 | $96,945 | $5,635 | $5,635 | $7,906 | $7,906 |
| Montgomery | $523,116 | $26,826 | $211,091 | $10,825 | $403,269 | $20,680 |
| Northumberland | $280,000 | $12,174 | $248,162 | $10,790 | $474,935 | $20,649 |
| Philadelphia | $6,186,532 | $6,238 | $22,883,582 | $23,074 | $31,113,706 | $31,373 |
| Schuylkill | $337,608 | $15,346 | $243,312 | $11,060 | $671,629 | $30,529 |
| Tioga | $436,858 | $28,184 | $283,720 | $18,305 | $289,756 | $18,694 |
| Warren | $133,158 | $6,742 | $124,997 | $6,329 | $196,866 | $9,968 |
| Washington | $339,336 | $18,852 | $311,838 | $17,324 | $610,533 | $33,918 |
| Westmoreland | $612,577 | $26,347 | $381,158 | $16,394 | $601,080 | $25,853 |
| York | $240,000 | $15,738 | $270,570 | $17,742 | $400,863 | $26,286 |

*Note:*
*Equivalent cost calculations based on reported total incarceration days saved and most recent county jail average cost daily (2006) per inmate or daily state prison cost (2005-2006) of $85.93.*
*Cost data are reported to the PA Department of Corrections.*
*Active Offenders = total active offenders / number of quarters reported.*
*Centre and Mercer counties each reported 1 active offender during first quarter.*
*Considered this as 1 active offender for fiscal year.*

## Awards and Expenditures

Counties apply for D&A RIP funding based on anticipated number of offenders sentenced and active in their programs during the upcoming fiscal year. The majority of counties met those expectations and they were able to expend their awards. However, Bradford, Bucks, Centre, Erie, and Mercer counties spent less than 90 percent of their awards.

Statewide, 98 percent of the D&A RIP awards were expended during Fiscal Year 2006-2007.




**D&A RIP Awards and Expenditures: Pennsylvania, Fiscal Year 2006-07**

| County | Initial Award | Award Expended | Percent Expended | County | Initial Award | Award Expended | Percent Expended |
|---|---|---|---|---|---|---|---|
| Pennsylvania | $15,825,000 | $15,578,311 | 98% | | | | |
| Allegheny | $1,501,297 | $1,501,297 | 100% | Lebanon | $704,846 | $ 704,846 | 100% |
| Armstrong/Indiana | $320,000 | $320,000 | 100% | Lehigh | $803,387 | $ 803,387 | 100% |
| Berks | $361,842 | $347,022 | 96% | Lycoming | $358,500 | $ 358,500 | 100% |
| Blair | $365,173 | $365,173 | 100% | Mercer | $132,819 | $ 96,945 | 73% |
| Bradford | $275,250 | $209,958 | 76% | Montgomery | $527,759 | $ 523,116 | 99% |
| Bucks | $132,207 | $117,382 | 89% | Northumberland | $280,000 | $ 280,000 | 100% |
| Butler | $320,176 | $320,176 | 100% | Philadelphia | $6,186,532 | $ 6,186,532 | 100% |
| Centre | $40,355 | $7,544 | 19% | Schuylkill | $337,608 | $ 337,608 | 100% |
| Cumberland | $223,798 | $223,798 | 100% | Tioga | $436,858 | $ 436,858 | 100% |
| Dauphin | $120,870 | $120,870 | 100% | Warren | $137,130 | $ 133,158 | 97% |
| Delaware | $543,556 | $543,556 | 100% | Washington | $345,919 | $ 339,336 | 98% |
| Erie | $194,912 | $127,043 | 65% | Westmoreland | $612,577 | $ 612,577 | 100% |
| Lackawanna | $321,629 | $321,629 | 100% | York | $240,000 | $ 240,000 | 100% |

## A Brief Comparison of County Intermediate Punishment and Drug and Alcohol Treatment-Based Restrictive Intermediate Punishment

| Characteristic | Intermediate Punishment | Drug and Alcohol/Treatment-Based Restrictive Intermediate Punishment |
|---|---|---|
| Definition / Primary Purpose | County IP programs are a direct sentencing alternative that falls somewhere between probation and incarceration. | D&A RIP is a component of a county IP sentence that is clinically prescribed. Drug and alcohol treatment programs as well as strict supervision of the offenders are elements of this sentence. |
| Legislative Authority | Pennsylvania's County Intermediate Punishment Act of 1990 | Revisions to 1994 PA Sentencing Guidelines |
| Type of Programs | Intensive supervision<br>House arrest<br>Electronic monitoring<br>Work release<br>Community service<br>Outpatient or residential drug and alcohol detoxification and treatment. | Any of the examples (except community service) under county IP that:<br>-House the offender full- or part-time;<br>-Significantly restrict the offender's movement and monitor the offender's compliance with the program; or<br>-Involve a combination of programs that meet the standards set forth above. |
| Eligibility | Offenders<br>- Would otherwise be incarcerated in a county correctional facility;<br>-Are convicted of non-violent offenses; and<br>-Do not demonstrate past or present patterns of violent behavior. | Only for offenders falling under levels 3 or 4 of the PA Sentencing Guidelines. Diagnostic assessment of dependency on alcohol or drugs conducted by one of the following: PA Dept of Health's Bureau of Drug and Alcohol Programs or a designee; the county authority on drugs and alcohol or a designee; or clinical personnel of a facility licensed by the Bureau of Drug and Alcohol Programs. |
| Number of Counties Participating | 58 | 26 projects (27 counties) |
| Funding | In Fiscal Year 1994-95, the Pennsylvania General Assembly appropriated $5.3 million to support new county IP programs. These funds were administered through the PA Board of Probation and Parole.<br><br>From 1995-1996 to 2002-2003, the General Assembly continued to appropriate $5.3 million to county IP programs. Beginning in 2003-2004, funds totaled $3.1 million per year. During Fiscal Year 2006-2007, $3.35 million funds were appropriated. These funds are administered by the PCCD. The primary purpose is to support county IP consistent with the PA Sentencing Guidelines. | In Fiscal Year 1997-98, the Pennsylvania General Assembly appropriated $10 million to support the development and implementation of drug and alcohol treatment-based RIP programs.<br><br>In 1998-99 the appropriation was increased to $11 million. Funding remained at that level for 1999-2000.<br><br>The funding was increased to $13 million beginning in 2000-01 specifically for the treatment of offenders who fall under levels 3 and 4 of the PA Sentencing Guidelines. Funding was raised to $15.825 million in 2005-2006. It equaled nearly $15.180 million in 2006-2007. |